

# CRS Report for Congress

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### Islam: Sunnis and Shiites

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#### Summary

The majority of the world's Muslim population follows the Sunni branch of Islam, and approximately 10-15% of all Muslims follow the Shiite (Shi'ite, Shi'a, Shia) branch. Shiite populations constitute a majority in Iran, Iraq, Bahrain, and Azerbaijan. There are also significant Shiite populations in Afghanistan, Kuwait, Lebanon, Pakistan, Saudi Arabia, Syria, and Yemen. Sunnis and Shiites share most basic religious tenets. However, their differences sometimes have been the basis for religious intolerance, political infighting, and violent confrontations. This report<sup>1</sup> includes a historical background of the Sunni-Shiite split and the differences in religious beliefs and practices between and within each Islamic sect as well as their similarities. The report also relates Sunni and Shiite religious beliefs to current discussions of Islamic terrorist groups, Iraq, and other issues of interest to the 109<sup>th</sup> Congress. This report will not be updated. Related CRS products include CRS Report RS21432 and CRS Report RS21695.

#### Historical Background

The differences between the Sunni and Shiite Islamic sects are rooted in disagreements over the succession to the Prophet Muhammad, who died in 632 AD, and over the nature of political leadership in the Muslim community. The historic debate centered on whether to award leadership to a qualified and pious individual who would lead by following the customs of the Prophet or to preserve the leadership exclusively through the Prophet's bloodline. The question was settled initially when community leaders elected a close companion of the Prophet's named Abu Bakr to become the first Caliph (Arabic for "successor"). Although most Muslims accepted this decision, some supported the candidacy of Ali ibn Abi Talib, the Prophet's cousin and son-in-law, husband of the Prophet's daughter Fatima. Ali had played a prominent role during the Prophet's lifetime, but he lacked seniority within the Arabian tribal system and was bypassed as the immediate successor.

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<sup>1</sup> This report was originally written by Febe Armanios. It has been updated by Christopher Blanchard to include information relevant to the 109th Congress.

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This situation was unacceptable to some of Ali's followers who considered Abu Bakr and the two succeeding caliphs (Umar and Uthman) to be illegitimate. Ali's followers believed that the Prophet Muhammad himself had named Ali as successor and that the status quo was a violation of divine order. A few of Ali's partisans orchestrated the murder of the third Caliph Uthman in 656 AD, and Ali was named Caliph. Ali, in turn, was assassinated in 661 AD, and his sons Hassan (ca. 670 AD) and Hussein (680 AD) died in battle against forces of the Sunni caliph. Those who supported Ali's ascendancy became later known as "Shi'a," a word stemming from the term "*shi'at Ali*," meaning "supporters" or "helpers of Ali." There were others who respected and accepted the legitimacy of his caliphate but opposed political succession based on bloodline to the Prophet. This group, who constituted the majority of Muslims, came to be known in time as "Sunni," meaning "followers of [the Prophet's] customs [*sunna*]." In theory, Sunnis believe that the leader (*imam*) of the Muslim community should be selected on the basis of communal consensus, on the existing political order, and on a leader's individual merits. This premise has been inconsistently practiced within the Sunni Muslim community throughout Islamic history.

The caliphate declined as a religious and political institution after the thirteenth century, although the term "caliph" continued to be used by some Muslim leaders until it was abolished in 1924 by Turkey's first President Mustafa Kemal Ataturk. The decline and abolition of the caliphate became a powerful religious and political symbol to some Sunni Islamic activists during the nineteenth and twentieth centuries. These activists argued that leaders in the Islamic world had undermined the caliphate by abandoning the "true path" of Islam. Inspired by these figures, some contemporary Sunni extremists, such as Osama bin Laden and other Muslim leaders, advocate the restoration of a new caliphate based on "pure" Islamic principles. The regional and theological diversity that exists within and among multinational terrorist groups like Al Qaeda and its affiliates make it difficult to identify definitively shared ideologies and motivations, however. Although observers of Sunni and Shiite extremists and terrorist organizations traditionally have discounted the likelihood of significant interaction and cooperation between Sunni and Shiite sectarian groups because of theological differences, the 9/11 Commission's final report suggests that Sunni Al Qaeda operatives received training in Shiite-ruled Iran and in Lebanon's Bekaa Valley, a regional base for the Shiite terrorist group Hizballah.<sup>2</sup>

Although Sunni and Shiite insurgent groups both have conducted attacks on coalition and Iraqi government forces in Iraq since 2003, major Shiite political factions in Iraq have largely abandoned a strategy of violent opposition in favor of political participation. Many Sunni insurgent groups, however, continue to carry out attacks. Turnout among Sunni voters in Iraq's recent national elections was far lower than among Shiites. Observers speculate that intimidation from insurgent groups as well as higher levels of political opposition may have contributed to the lower turnout among Iraq's Sunni population.

## Core Beliefs and Shared Practices

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<sup>2</sup> National Commission on Terrorist Attacks Upon the United States, Final Report, p. 61. Many Lebanese maintain that Hizballah is a nationalist political organization, and not a terrorist group.

Although there are considerable differences between Sunni and Shiite Islam, the two Islamic sects share common traditions, beliefs, and doctrines. All Muslims believe that the Prophet Muhammad was the messenger of Allah (the Arabic word for God). All believe that they must abide by the revelations given to the Prophet by Allah (as recorded in the Quran) and by the *hadith* (sayings of the Prophet and his companions). The concepts of piety, striving for goodness, and social justice are fundamental to Islamic belief and practice. Additionally, all Muslims are expected to live in accordance with the five pillars of Islam: (1) *shahada* — recital of the creed "There is no God but Allah, and Muhammad is His Prophet"; (2) *salat* — five obligatory prayers in a day; (3) *zakat* — giving alms to the poor; (4) *sawm* — fasting from sunrise to sunset during the month of Ramadan; and (5) *hajj* — making a pilgrimage to Mecca once during a lifetime if one is physically and financially able.

**Islamic Jurisprudence.** The basic sources for Islamic jurisprudence, be it Sunni or Shiite, are the Quran, the *sunna* (customs of the Prophet Muhammad) as relayed in the *hadith*, *qiyas* (analogy), *ijma'* (consensus), and *ijtihad* (individual reasoning). The primary function of the learned religious leaders is the interpretation of Islamic law (*shari'a*). There are no codified laws in either Sunni or Shiite Islam. Rather, there are sources for the interpretation of law, and these sources are similar among Shiites and Sunnis. Shiite *hadith* differ from Sunni *hadith*, mainly in that they include the sayings of the Shiite imams who are considered to have been divinely inspired. Shiite legal interpretation also allows more space for human reasoning than Sunni interpretation does.

## Sunni Islam: Development and Basic Tenets

**Religious Practices and Beliefs.** The majority of Muslims today are Sunnis. They accept the first four Caliphs (including Ali) as the "rightly guided" rulers who followed the Prophet. They reject the belief that the subsequent Shiite imams are divinely inspired leaders who should be revered. Sunni Muslims do not bestow upon human beings the exalted status given only to prophets in the Quran, in contrast to the Shiite veneration of imams. Sunnis have a less elaborate and arguably less powerful religious hierarchy than Shiites. In contrast to Shiites, Sunni religious teachers historically have been under state control. At the same time, Sunni Islam tends to be more flexible in allowing lay persons to serve as prayer leaders and preachers. In their day-to-day practices, Sunnis and Shiites exhibit subtle differences in the performance of their obligatory prayers. Both groups share a similar understanding of basic Islamic beliefs.

**Islamic Law.** Within Sunni Islam, there are four schools of jurisprudence that offer alternative interpretations of legal decisions affecting the lives of Muslims. Traditionally, law was studied at Islamic educational institutions known as *madrasas*.<sup>3</sup> The four schools of jurisprudence rely mostly on analogy as a way to formulate legal rulings, and they also give different weight to the sayings of the Prophet and his companions (*hadith*) within their decisions. In some secular countries, such as Turkey, the opinions issued by religious scholars represent moral and social guidelines for how Muslims should practice their religion and are not considered legally binding.

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<sup>3</sup> See CRS Report RS21654, *Islamic Religious Schools, or Madrasas: Background*.

The four legal schools, which vary on certain issues from strict to broad legal interpretations, are the (1) **Hanafi**: this is the oldest school of law. It was founded in Iraq by Abu Hanifa (d. 767 AD). It is prevalent in Turkey, Central Asia, the Balkans, Iraq, Syria, Lebanon, Jordan, Afghanistan, Pakistan, India, and Bangladesh; (2) **Maliki**: this was founded in the Arabian Peninsula by Malik ibn Anas (d. 795 AD). It is prevalent in North Africa, Mauritania, Kuwait, and Bahrain; (3) **Shaf'i**: this school was founded by Muhammad ibn Idris al-Shaf'i (d. 819 AD). It is prevalent in Egypt, Sudan, Ethiopia, Somalia, parts of Yemen, Indonesia, and Malaysia; and (4) **Hanbali**: this was founded by Ahmad Hanbal (d. 855). It is prevalent in Saudi Arabia, Qatar, parts of Oman, and the United Arab Emirates.

**Sectarian Divisions.** Sunni Islam has had less prominent sectarian divisions than Shiite Islam. The **Ibadi** sect, which is centered mostly in Oman, East Africa, and in parts of Algeria, Libya, and Tunisia, has been sometimes misrepresented as a Sunni sect. Ibadi religious and political dogma generally resembles basic Sunni doctrine, although the Ibadi are neither Sunni nor Shiite. Ibadi believe strongly in the existence of a just Muslim society and argue that religious leaders should be chosen by community leaders for their knowledge and piety, without regard to race or lineage.

The Sunni puritanical movement called “**Wahhabism**” has become well-known in recent years and is arguably the most pervasive revivalist movement in the Islamic world.<sup>4</sup> This movement, founded in Arabia by the scholar Muhammad ibn Abd al-Wahhab (1703-1791 AD), is considered to be an offshoot of the Hanbali school of law. Abd al-Wahhab encouraged a return to the orthodox practice of the “fundamentals” of Islam, as embodied in the Quran and in the life of the Prophet Muhammad. In the eighteenth century, Muhammad ibn Saud, founder of the modern-day Saudi dynasty, formed an alliance with Abd al-Wahhab and unified the disparate tribes in the Arabian Peninsula. From that point forward, there has been a close relationship between the Saudi ruling family and the Wahhabi religious establishment. The most conservative interpretations of Wahhabi Islam view Shiites and other non-Wahhabi Muslims as dissident heretics. Following the 1979 Soviet invasion of Afghanistan and Shiite Islamic revolution in Iran, Saudi Arabia’s ruling Sunni royal family began more actively promoting Wahhabi religious doctrine abroad and has since financed the construction of Wahhabi-oriented mosques, religious schools, and Islamic centers in dozens of countries.

## **Shiite Islam: Development and Basic Tenets**

Initially, the Shiite movement gained a wide following in areas that now include Iraq, Iran, Yemen, and parts of Central and South Asia. In most of the world, Shiites would continue as a minority. Today, according to some estimates, Shiite Islam is practiced among approximately 10% to 15% of the world’s Muslim population.

**Leadership of the Community.** For Shiites, the first true leader of the Muslim community is Ali, who is considered an *imam*, a term used among Shiites not only to indicate leadership abilities but also to signify blood relations to the Prophet Muhammad. As Ali’s descendants took over leadership of the Shiite community, the functions of an imam became more clearly defined. Each imam chose a successor and, according to Shiite

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<sup>4</sup> See CRS Report RS21695, *The Islamic Traditions of Wahhabism and Salafiyah*.

beliefs, he passed down a type of spiritual knowledge to the next leader. Imams served as both spiritual and political leaders. But as Shiites increasingly lost their political battles with Sunni Muslim rulers, imams focused on developing a spirituality that would serve as the core of Shiite religious practices and beliefs. Shiites believe that when the line of imams descended from Ali ended, religious leaders, known as *mujtahids*, gained the right to interpret religious, mystical, and legal knowledge to the broader community. The most learned among these teachers are known as *ayatollahs* (lit. the “sign of God”).

**Shiite Practices and Core Beliefs.** Shiite religious practice centers around the remembrance of Ali’s younger son, Hussein, who was martyred near the town of Karbala in Iraq by Sunni forces in 680. His death is commemorated each year on the tenth day of the Islamic month of Muharram in a somber and sometimes violent ritualistic remembrance known as “Ashura,” marked among some Shiites by the ritual of self-flagellation. As a minority that was often persecuted by Sunnis, Shiites found solace in the Ashura ritual, the telling of the martyrdom of Hussein and the moral lessons to be learned from it, which reinforced Shiite religious traditions and practices.

**Twelver Shiism.** Twelver Shiism - the most common form of Shiism today - is pervasive in Iran, Iraq, Lebanon, and Bahrain. Twelvers accept a line of twelve infallible imams descended from Ali and believe them to have been divinely appointed from birth. The twelve imams are viewed as harbors of the faith and as the designated interpreters of law and theology. Twelvers believe that the twelfth and last of these imams “disappeared” in the late ninth century. This “hidden imam” is expected to return to lead the community. Following the twelfth imam’s disappearance, as one scholar notes, a “pacifist” trend emerged among Twelvers who “chose to withdraw from politics and quietly await his coming.”<sup>5</sup> In the twentieth century, changes in the political landscape of the Middle East led to a new competing “activist” trend among Twelver groups in Iran and Lebanon, typified by the late Iranian religious leader Ayatollah Khomeini.

**Ismaili or Sevener Shiism.** Although most Shiites agree on the basic premise that Ali was the first rightful imam, they disagree on his successors. The Ismailis, who are the second largest Shiite sect, broke off in the eighth century, recognizing only the first seven imams (the seventh was named Ismail, hence the names “Ismaili” and “Sevener”). Historically and at least until the sixteenth century, the Ismailis were far more disposed than the Twelvers to pursuing military and territorial power. In the past, they established powerful ruling states, which played significant roles in the development of Islamic history. Today, Ismailis are scattered throughout the world but are prominent in Afghanistan (under the Naderi clan), in India, and in Pakistan. There are also Ismaili communities in East and South Africa.

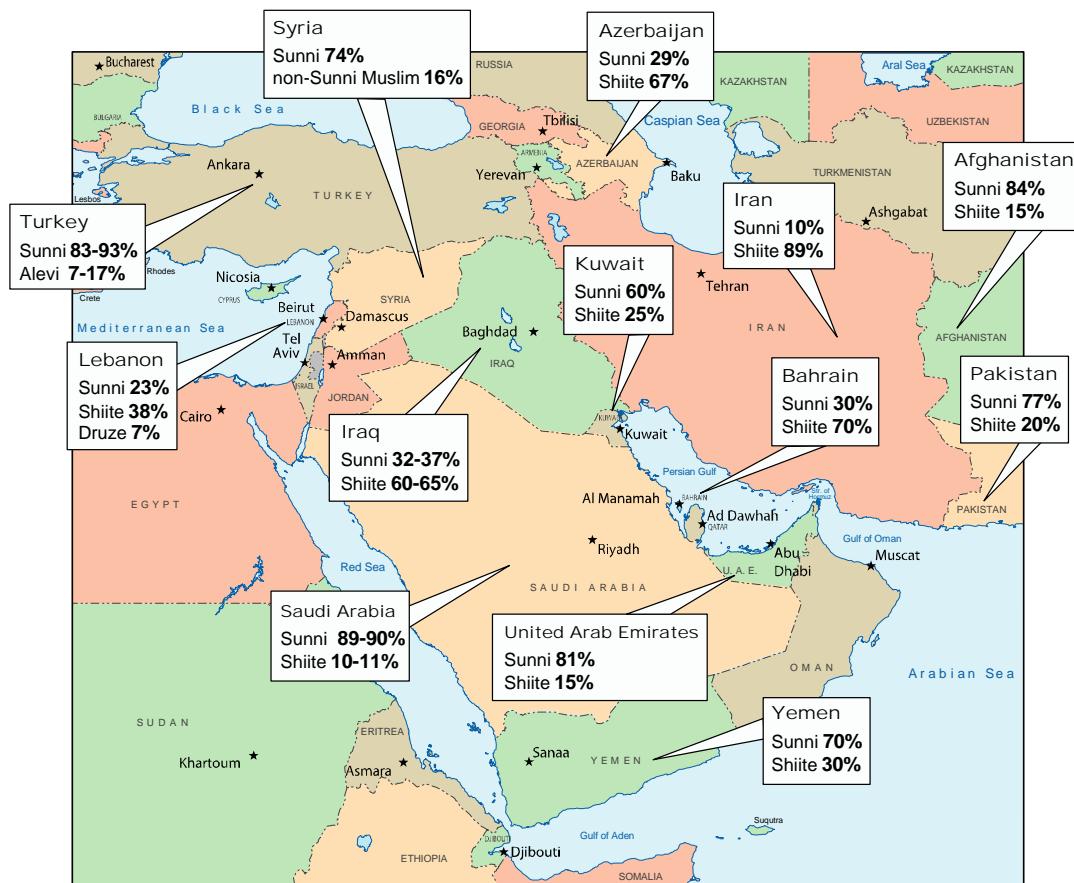
**Other Shiite Sects.** The Zaydis, who acknowledge the first five imams and differ over the identity of the fifth, are a minority sect of Shiite Islam, mostly found in Yemen. The Zaydis reject the concepts of the imams’ infallibility and of a “hidden imam.” Other sects, such as the Alawites and Druzes, are generally considered to be derived from Shiite Islam, although their religious practices are secretive, and some do not regard their adherents as Muslims. Alawites exist mostly in Syria and Lebanon. The Assad family that effectively has ruled Syria since 1971 are Alawite. Many Alawites interpret the pillars

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<sup>5</sup> Roy Parviz Mottahedeh, “Keeping the Shiites Straight,” *Religion in the News* 6, no. 2 (2003).

(duties) of Islam as symbolic rather than applied, and celebrate an eclectic group of Christian and Islamic holidays. In Turkey, the **Alevi**s are an offshoot group of Shiite Islam that has been often confused with Syrian Alawites or other Shiites. Not much is known about their religious practices. Most Alevi are well-integrated into Turkish society and speak both Turkish and Kurdish. The **Druze** community was an eleventh-century offshoot of Ismaili Shiite Islam and is concentrated in Lebanon, Jordan, Syria, and Israel. Today, the Druze faith differs considerably from mainstream Shiite Islam.

## Demographic Distribution Estimates



Source: Map Resources. Adapted by CRS. (K. Yancey 2/02/04)

Notes: Figures in this map indicate the percentages of Sunni and Shiite Muslims in the population. They do not total 100%, since they exclude Christians and other minorities. In many countries, particularly where Shiites constitute a significant religious minority, there are no reliable or exact statistics of the percentage of these groups in the broader population. Existing indicators of religious affiliation in Iraq, as reported by the U.S. Central Intelligence Agency (CIA), are only estimates. In Lebanon, no census has been conducted since 1932. These complications, in addition to general shortcomings in the gathering of reliable statistical information about the region, must be considered when examining this map. Statistics on Afghanistan, Bahrain, Iran, Iraq, Kuwait, and Pakistan are taken from *CIA World Factbook* (2003). Statistics on Azerbaijan, Saudi Arabia, Syria, Turkey, United Arab Emirates, and Yemen are taken from the Department of State *International Religious Freedom Report* (2003). Statistics on Lebanon are from *Lebanon's Political Mosaic*, published by the Directorate of Intelligence of the CIA, NESA 92-10020, LDA 92-13537, August 1992. Not all Lebanese agree with the CIA figures. The Turkish government is a secular government and does not produce official statistics on any religious or ethnic group in Turkey. For Syria, "non-Sunni Muslims" include Twelvers, Seveners, Alawites, and Druzes.